Health Disaster Management: Guidelines for Research and Evaluation

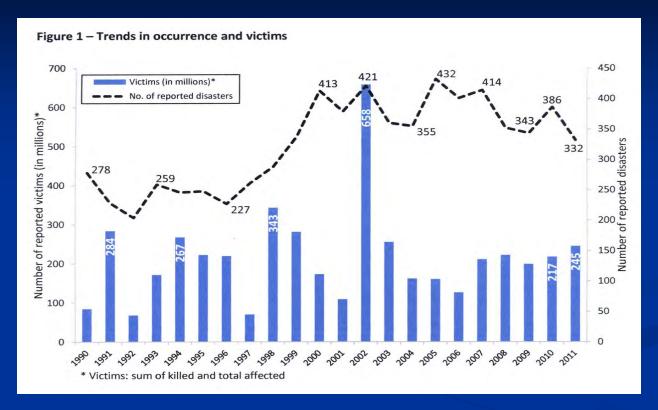
Marvin Birnbaum, MD, PhD
Elaine Daily, RN, BS, FCCM
September 2012

Disaster Evaluation/Research

Objectives:

- Recognize need for structure in evaluation/research
- Understand the difference between epidemiological and interventional research
- Understand the importance of the:
 - Conceptual Framework and Definitions
 - Longitudinal Framework
 - Transectional Framework and Basic Societal Systems
 - Operational Framework
 - Preparedness Framework
- Apply these frameworks to disaster evaluation and research using any methodology

Number of Disasters Worldwide



- Disasters defined in the CRED database (one or more):.
 - ≥10 people killed
 - \blacksquare ≥ 100 people affected (require immediate assistance; incl. displaced/evacuated victims)
 - Declaration of State of Emergency
 - Call for international assistance

Top 10 Disasters from Natural Hazards by Deaths in 2011

Japan	19,975
Phillipines	1,933
Brazil	978
Thailand	896
India	852
United States	809
China	746
Turkey	655
Pakistan	511
Colombia	313

Source: EM-DAT: OFDA/CRED International Disaster Database www.em-dat.net

•

Top 10 disasters by number of victims (2011)

China

India

Philippines

Thailand

Pakistan

Ethiopia

Kenya

Somalia

Brazil

Mexico

159.3 million

12.8 million

11.7 million

11.2 million

5.4 million

4.8 million

4.4 million

4.0 million

3.7 million

3.7 million

Source: EM-DAT: OFDA/CRED International Disaster Database www.em-dat.net

Mortality

Direct Deaths

Indirect Deaths

Prior to 1989, most published papers consisted of narrative, anecdotal descriptions with little or no structure

- Cause of the disaster
- Number of persons killed, injured, displaced
- Number and type of interventions that were applied
- After-action reports by responding agencies
 - Many biased and self-serving;
 - For organizational use only
 - Activities not related to goal/outcome

Goals in Disaster Research and Evaluations

- 1. Understand the epidemiology of disasters to:
- Identify factors common to all disasters, regardless of type
- Identify patterns that may contribute to disaster mitigation, preparedness, and management
- 2. Evaluate interventions to:
- Determine those with optimal effectiveness, efficacy, and benefit to the affected/at-risk population
- Determine those with highest level of efficiency at lowest cost
- Determine other effects

Current Problems in Disaster Research and Evaluations

- No structure for the comparison of information on disasters
- No consistent use of terminology
- Information widely dispersed and not indexed
- Difficult if not impossible to do an RCT
- Difficult to prove cause:effect

Other Problems in Disaster Research and Evaluation

- Although predictable, many events strike unexpectedly
- No two disasters are exactly the same
- Geographic differences
- Population and cultural differences
- Lack of funding
- Research/evaluation a low priority in times of crisis

Impediments in Disaster Research

- 1. Lack of uniformly accepted, standardized *definitions*
- 2. Lack of a framework to provide a *structure*

3. Lack of endorsed set of *indicators* for evaluation of specifics

Evidence

Evidence-based vs. Evidence-informed

Evidence-based vs. Best-available

Evidence-based vs. *Eminence*-based

Because we lack evidence, disaster responses can be anything...

Donated Medical Supplies to Bosnia

- 1) Many inappropriate for setting (50-60% of the 34,000 tons of donation were inappropriate)
- 2) 28-36% unsorted required resources to sort/repackage
- 3) 20-25% useless or unusable

Estimated value of inappropriate donations = \$24,990,000 (not incl tax break)

Cost to recipient country = \$34,000,000 to handle/destroy



Ties for Balkan refugees

Berckmans et al, N Engl J Med 1997

Hurricane Andrew

- South Florida's unwanted donated clothes:
 - 17 feet high
 - Covered 5 acres
 - Incinerated or went to landfills
- Tons of donated paint, thinner, and other hazardous material went to a landfill



Disaster Research/Evaluations needed to:

Prevent as many disasters as possible

Decrease the impact of future events

Develop evidence for standards/best practices

HEALTH DISASTER MANAGEMENT

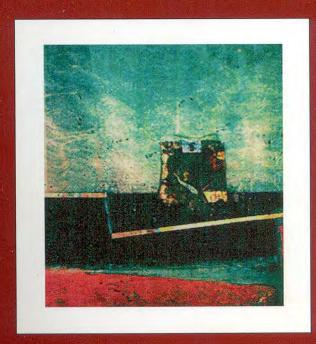
GUIDELINES FOR EVALUATION AND RESEARCH IN THE UTSTEIN STYLE



Task Force on Quality Control of Disaster Management

&
The World Association for Disaster and Emergency Medicine

&
The Nordic Society for Disaster Medicine



Disaster Research/Evaluations

When information is placed into a common structure, it is possible to:

- Compare events
- Compare damages
- Compare functional changes
- Compare societies
- Evaluate and compare interventions
- Develop evidence → standards/best practices

Data Gathering

- Quantitative
 - Controlled, experimental
 - Longitudinal
- Qualitative/Evaluative
 - Surveys
 - Questionnaires
 - Interviews
- Combination Epidemiological
- Case Studies

Measurements vs. Assessments

- Measurements are quantitative
- Assessments may be quantitative and/or qualitative or both
- Both are a process for obtaining data
- Both are based on indicators
- Indicators may be quantitative or qualitative

Identify Commonalities

	Society A	Society B
Disaster X	Disaster X in Society A	Disaster X in Society B
Disaster Y	Disaster Y in Society A	Disaster Y in Society B

Summary

- Structure
- Common Terminology
- **E**vidence